# LEGISLATURE OF NEBRASKA

## NINETY-NINTH LEGISLATURE

FIRST SESSION

# LEGISLATIVE BILL 645

# FINAL READING

Introduced by Brashear, 4; Dw. Pedersen, 39

Read first time January 19, 2005

Committee: Transportation and Telecommunications

## A BILL

1	FOR AN ACT relating to telecommunications and technology; to amend
2	sections 25-2602.01 and 86-575, Revised Statutes
3	Supplement, 2004; to define terms; to prohibit agencies
4	political subdivisions, and public power suppliers from
5	providing certain technology-based services as
6	prescribed; to create a task force; to eliminate
7	provisions relating to county telephone systems; to
8	harmonize provisions; to repeal the original sections;
9	and to outright repeal sections 86-581 to 86-592, Revised
10	Statutes Supplement, 2004.
11	Be it enacted by the people of the State of Nebraska,

1	Section	1.	For	purposes	οf	sections	1	to	7	of	this	act:

- 2 (1) Broadband services means the offering of a capability
- 3 for high-speed broadband telecommunications capability at a speed
- 4 or bandwidth in excess of two hundred kilobits per second that
- 5 enables users to originate and receive high-quality voice, data,
- 6 and video telecommunications using any technology;
- 7 (2) Internet services means the offering of Internet
- 8 service provider services, providing voice over Internet protocol
- 9 services, or providing Internet protocol-based video services;
- 10 (3) Public power supplier means a public power district,
- 11 a public power and irrigation district, a municipal electric
- 12 system, a joint entity formed under the Interlocal Cooperation Act,
- 13 a joint public agency formed under the Joint Public Agency Act, an
- 14 agency formed under the Municipal Cooperative Financing Act, or any
- 15 other governmental entity providing electric service;
- 16 (4) Telecommunications has the same meaning as
- 17 telecommunications defined in section 86-117;
- 18 (5) Telecommunications services has the same meaning as
- 19 telecommunications service defined in section 86-121; and
- 20 (6) Video services means the delivery of any subscription
- 21 video service except those described in section 70-625.
- 22 Sec. 2. (1) Except as provided in the Educational
- 23 Service Units Act and sections 79-1319, 81-1120.01 to 81-1120.28,
- 24 85-401 to 85-418, 85-1501 to 85-1542, and 86-575, an agency or
- 25 political subdivision of the state that is not a public power
- 26 supplier shall not provide on a retail or wholesale basis any
- 27 broadband services, Internet services, telecommunications services,
- or video services.

1 (2) The provisions of subsection (1) of this section

- 2 shall not apply to services which an agency or political
- 3 subdivision of the state was authorized to provide and was
- 4 providing prior to January 1, 2005.
- 5 Sec. 3. (1) A public power supplier shall not provide on
- 6 a retail basis any broadband services, Internet services,
- 7 telecommunications services, or video services.
- 8 (2) The provisions of subsection (1) of this section
- 9 shall not apply to services which a public power supplier was
- 10 authorized to provide and was providing prior to January 1, 2005.
- 11 Sec. 4. (1) A public power supplier shall not provide on
- 12 a wholesale basis any broadband services, Internet services,
- 13 telecommunications services, or video services.
- 14 (2) This section terminates on December 31, 2007.
- Sec. 5. (1) For purposes of sections 2 to 4 of this act,
- 16 providing a service on a retail or wholesale basis shall not
- 17 include an agency or political subdivision of the state, whether or
- 18 not a public power supplier, deploying or utilizing broadband
- 19 services, Internet services, telecommunications services, or video
- 20 services, for its own use either individually or jointly through
- 21 the Interlocal Cooperation Act, the Joint Public Agency Act, or the
- 22 Municipal Cooperative Financing Act for the internal use and
- 23 purpose of the agency, political subdivision, or public power
- 24 supplier or to carry out the public purposes of the agency,
- 25 political subdivision, or public power supplier.
- 26 (2) Nothing in sections 1 to 7 of this act prohibits or
- 27 restricts the ability of an agency, political subdivision, or
- 28 public power supplier from deploying or utilizing broadband

1 services, Internet services, telecommunications services, or video

- 2 services for the internal use and purpose of the agency, political
- 3 subdivision, or public power supplier, or to carry out the public
- 4 purposes of the agency, political subdivision, or public power
- 5 supplier.
- 6 Sec. 6. Except as otherwise provided in sections 3 and 4
- 7 of this act, nothing in sections 1 to 7 of this act shall be
- 8 construed to restrict or expand any authority of a public power
- 9 supplier as that authority existed prior to the effective date of
- 10 this act.
- Sec. 7. (1) The Broadband Services Task Force is
- 12 created. The members shall be appointed as follows:
- 13 (a) Three members appointed by the Executive Board of the
- 14 Legislative Council;
- 15 (b) Six members appointed by the Governor, of whom one
- 16 member shall be appointed from each congressional district and
- 17 shall represent consumers and three members shall be appointed on
- 18 an at-large basis;
- 19 (c) Three members of the Public Service Commission;
- 20 (d) Three members of the Nebraska Power Review Board or
- 21 their designees; and
- 22 (e) Three members of the Nebraska Information Technology
- 23 Commission or their designees.
- 24 (2) Appointments under this section shall be completed
- 25 within thirty days after the effective date of this act and
- 26 reported to the Executive Board of the Legislative Council. The
- 27 chairperson of the executive board shall convene the first meeting
- 28 of the task force within forty-five days after the appointments are

1 reported, and the task force shall select a chairperson at such

- 2 time.
- 3 (3) On behalf of the task force, the Executive Board of
- 4 the Legislative Council shall, in consultation with the task force,
- 5 contract for the services of a meeting facilitator and such other
- 6 assistance as the executive board, in consultation with the task
- 7 force, deems necessary within the limits of the funds appropriated.
- 8 In making its selection of a meeting facilitator, the executive
- 9 board shall consider experience in the areas of telecommunications
- 10 and public power.
- 11 (4) Issues to be studied by the task force shall include,
- 12 but are not limited to:
- 13 (a) The implications upon competition of agencies or
- 14 political subdivisions of the state or public power suppliers
- 15 offering infrastructure access for broadband services, Internet
- 16 services, telecommunications services, and video services and
- 17 private sector investment in networks for the provision of such
- 18 services;
- 19 (b) The need and necessity for the provision of wholesale
- 20 broadband services, Internet services, telecommunications services,
- 21 or video services by agencies or political subdivisions of the
- 22 state and public power suppliers;
- 23 (c) Issues regarding the establishment of fair and
- 24 equitable requirements for the regulation and taxation of the
- 25 provision of wholesale broadband services, Internet services,
- 26 telecommunications services, and video services by agencies or
- 27 political subdivisions of the state and public power suppliers;
- 28 (d) An assessment of the extent and availability of

1 public power infrastructure in the state and an evaluation of how

- 2 such infrastructure could be utilized to enhance the provision of
- 3 broadband services, Internet services, telecommunications services,
- 4 and video services to consumers and businesses and the feasibility
- 5 of using such technology in all regions of the state;
- 6 (e) A determination of how parity could be established
- 7 for competing interests in the provision of broadband services,
- 8 Internet services, telecommunications services, and video services,
- 9 including, but not limited to, the amount of property taxes paid,
- 10 income taxes, in lieu of tax payments paid, gross receipts taxes,
- 11 sales taxes paid, tax credits and funds provided under current
- 12 federal and state laws, and financing capabilities, including
- 13 shareholder equity;
- 14 (f) An evaluation of the statutory and regulatory
- 15 frameworks of other states' publicly owned utilities as they relate
- 16 to providing broadband services, Internet services,
- 17 telecommunications services, and video services; and
- 18 (g) An analysis of the geographic areas in which
- 19 broadband services, Internet services, telecommunications services,
- 20 and video services are being offered in the state, the degree of
- 21 regulation and competition with respect to each such service within
- 22 such geographic areas, and the implications of permitting agencies,
- 23 political subdivisions, and public power suppliers to provide such
- 24 services on the geographic reach of such services and the degree of
- 25 competition in such geographic areas.
- 26 (5) The task force shall study the issues described in
- 27 subsection (4) of this section, identify options for the resolution
- 28 of such issues, and make recommendations to the Legislature and the

1 Governor relating to any policy changes the task force deems

- 2 desirable. The task force shall complete its work by December 1,
- 3 2006, and submit its report to the Legislature, the Governor, the
- 4 Natural Resources Committee of the Legislature, and the
- 5 Transportation and Telecommunications Committee of the Legislature
- 6 by such date.
- 7 (6) This section terminates on December 1, 2006.
- 8 Sec. 8. Section 25-2602.01, Revised Statutes Supplement,
- 9 2004, is amended to read:
- 10 25-2602.01. (a) A written agreement to submit any
- 11 existing controversy to arbitration is valid, enforceable, and
- 12 irrevocable except upon such grounds as exist at law or in equity
- 13 for the revocation of any contract.
- 14 (b) A provision in a written contract to submit to
- 15 arbitration any controversy thereafter arising between the parties
- 16 is valid, enforceable, and irrevocable, except upon such grounds as
- 17 exist at law or in equity for the revocation of any contract, if
- 18 the provision is entered into voluntarily and willingly.
- 19 (c) The Uniform Arbitration Act applies to arbitration
- 20 agreements between employers and employees or between their
- 21 respective representatives.
- (d) Contract provisions agreed to by the parties to a
- 23 contract control over contrary provisions of the act other than
- 24 subsections (e) and (f) of this section.
- 25 (e) Subsections (a) and (b) of this section do not apply
- 26 to a claim for workers' compensation.
- 27 (f) Subsection (b) of this section does not apply to:
- 28 (1) A claim arising out of personal injury based on tort;

1 (2) A claim under the Nebraska Fair Employment Practice

- 2 Act;
- 3 (3) Any agreement between parties covered by sections
- 4 60-1401.01 to 60-1440; and
- 5 (4) Except as provided in section 44-811, any agreement
- 6 concerning or relating to an insurance policy other than a contract
- 7 between insurance companies including a reinsurance contract.
- 8 (g) When a conflict exists, the Uniform Arbitration Act
- 9 shall not apply to the Uniform Act on Interstate Arbitration and
- 10 Compromise of Death Taxes and sections 44-811, 44-4824, 54-404 to
- 11 54-406, 60-2701 to 60-2709, and 70-1301 to 70-1329. 7 and 86-588
- 12 to 86-590.
- 13 Sec. 9. Section 86-575, Revised Statutes Supplement,
- 14 2004, is amended to read:
- 15 86-575. (1) Any agency or political subdivision of the
- 16 state may:
- 17 (a) Own dark fiber;
- 18 (b) Sell dark fiber pursuant to section 86-576; and
- 19 (c) Lease dark fiber pursuant to section 86-577.
- 20 (2) No agency or political subdivision of the state shall
- 21 provide telecommunications services for a fee, except as authorized
- 22 in sections 79-1319, 81-1120.01 to 81-1120.28, 85-401 to 85-418,
- 23 and 85-1501 to 85-1542, or be issued a certificate of convenience
- 24 and necessity as a telecommunications common carrier or a permit as
- 25 a telecommunications contract carrier. Any agency or political
- 26 subdivision which sells or leases its dark fiber pursuant to
- 27 sections 86-574 to 86-578 shall not be deemed to be providing
- 28 telecommunications services for a fee as defined in section 1 of

- 1 this act.
- 2 Sec. 10. Original sections 25-2602.01 and 86-575,
- 3 Revised Statutes Supplement, 2004, are repealed.
- 4 Sec. 11. The following sections are outright repealed:
- 5 Sections 86-581 to 86-592, Revised Statutes Supplement, 2004.